# STATE OF VERMONT PUBLIC SERVICE BOARD

Case No. 8816

Petition of Swanton Wind LLC for a	
certificate of public good, pursuant to	
30 V.S.A. § 248, for the construction of an up	
to 20 MW wind-powered electric generation	
plant powered by up to 7 wind turbines	
located along Rocky Ridge in Swanton,	
Vermont	

Order entered: 03/02/2017

### **PROCEDURAL ORDER RE: INTERVENTIONS**

This Docket concerns the petition filed with the Vermont Public Service Board ("Board") on September 9, 2016, by Swanton Wind, LLC ("Petitioner"), for a certificate of public good, pursuant to 30 V.S.A. § 248, authorizing the installation and operation of an up to 20 MW wind-powered electric generation plant in Swanton, Vermont (the proposed "Project").

As described below, in today's Order the Board permissively grants motions to intervene filed by the Vermont Agency of Transportation ("VTrans") and Green Mountain Power Corporation ("GMP") pursuant to Board Rule 2.209(B).

# Legal Standard

Board Rule 2.209 governs intervention in proceedings before the Board. Rule 2.209(A) provides, upon timely application, that a person shall be entitled to intervene in a proceeding in three circumstances:

- (1) when a statute confers an unconditional right to intervene;
- (2) when a statute confers a conditional right to intervene and the condition or conditions are satisfied; or
- (3) when the applicant demonstrates a substantial interest which may be adversely affected by the outcome of the proceeding, where the proceeding affords the exclusive means by which the applicant can protect that interest, and where the applicant's interest is not adequately represented by existing parties.

Case No. 8816 Page 2

In addition, Rule 2.209(B) reserves to the Board the authority to grant intervenor status on a permissive basis when an applicant "demonstrates a substantial interest which may be affected by the outcome of the proceeding." In exercising the discretionary authority reserved in Rule 2.209(B), the Board considers three factors:

- (1) whether the applicant's interest will be adequately protected by other parties;
- (2) whether alternative means exist by which the applicant's interest can be protected; and
- (3) whether intervention will unduly delay the proceeding or prejudice the interests of existing parties or of the public.

Rule 2.209(C) further provides that the Board may impose certain restrictions on an intervenor's participation in a proceeding. Specifically, the Board may restrict such party's participation to only those issues in which the party has demonstrated an interest; may require such party to join with other parties with respect to appearance by counsel, presentation of evidence, or other matters; or may otherwise limit such party's participation, all as the interests of justice and economy of adjudication require.

### The VTrans motion

On February 15, 2017, VTrans filed a motion to intervene in this proceeding. VTrans states that it is the state agency charged with oversight of Vermont's airports and the promotion of aeronautical safety and notes the proximity of the Project to the Franklin County State Airport. VTrans is concerned about potential impacts to the airport both as a transportation facility as well as a public investment.

The Petitioner does not object to the intervention of VTrans provided its intervention is limited to the interests identified in its motion.

The Vermont Department of Public Service ("Department") has no objection to VTrans' intervention request.

The motion to intervene filed by VTrans is hereby granted on a permissive basis pursuant to Board Rule 2.209(B), limited to the interests identified in its motion.

Case No. 8816 Page 3

#### The GMP motion

On February 16, 2017, GMP filed a motion to intervene in this proceeding. GMP seeks to intervene to address whether the Project: (1) is needed to meet a present and future demand for service; (2) will result in an economic benefit to the State and its residents; and (3) will adversely affect system stability and reliability. GMP states that it has a substantial interest that may be affected by the outcome of this proceeding because: (1) it would be obligated to purchase Project power under a power purchase agreement proposed by the Petitioner under Board Rule 4.100; (2) the Project may have the potential to cause new power-flow patterns, system upgrades, and operational requirements; and (3) GMP's investments in certain generation facilities in northern Vermont could be impacted by potential curtailments if the Project is developed.

The Petitioner does not object to GMP's intervention on the issues of need for the Project and system stability and reliability. However, the Petitioner does object to GMP's intervention on economic benefit, asserting that GMP has not demonstrated a unique interest on that issue different from that of the general public.

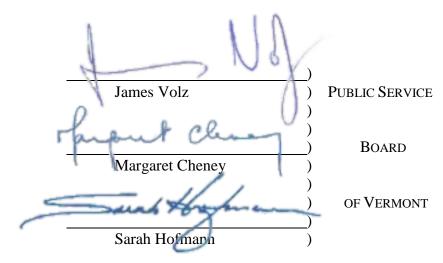
The Department has no objection to GMP's intervention request.

We hereby grant GMP permissive intervention pursuant to Board Rule 2.209(B) for the interests identified in its motion. We find that GMP has sufficiently demonstrated a unique interest in the issue of economic benefit. As the state's largest retail distribution electric utility, impacts to GMP's rates could have an economic impact throughout much of Vermont. GMP also may have both a unique perspective on this issue as well as access to information that may be helpful to the Board in considering the issues before it in this proceeding.

Case No. 8816 Page 4

# SO ORDERED.

Dated at Montpelier, Vermont this 2nd day of March, 2017 .



OFFICE OF THE CLERK

Filed: March 2, 2017

Attest: Clerk of the Board

Notice to Readers: This decision is subject to revision of technical errors. Readers are requested to notify the Clerk of the Board (by e-mail, telephone, or in writing) or any apparent errors, in order that any necessary corrections may be made. (E-mail address: psb.clerk@vermont.gov)

# PSB Case No. 8816 - SERVICE LIST

### Parties:

Edward Adrian, Esq.
Monaghan Safar Ducham PLLC
156 Battery Street
Burlington, VT 05401
eadrian@msdvt.com

(for Town of Fairfield) (for Selectboard and Planning Commission of the Town of Swanton)

^Dale Azaria, Esq.
Vermont Division for Historic Preservation
1 National Life Drive
Davis Building, 6th Floor
Montpelier, VT 05620-0501
dale.azaria@vermont.gov

(for Vermont Division for Historic Preservation)

^Jennifer Belanger, *pro se* 4 Marcel Drive St. Albans, VT 05478

^Diane Bell, *pro se*P.O. Box 1603
Williston, VT 05495
Diane.lizzyb@gmail.com

^Erynn Boudreau, *pro se* 13 Rocky Ridge Road Saint Albans, VT 05478 erynn.hale@gmail.com

^Tyrell Boudreau, *pro se* 13 Rocky Ridge Road St. Albans, VT 05478 erynn.hale@gmail.com

^Mark Bushey, *pro se* 2499 Highgate Road Saint Albans, VT 05478 markb12@comcast.net

^Mary Bushey, *pro se* 2499 Highgate Road Saint Albans, VT 05478 marybushey@comcast.net ^David Butterfield, *pro se* 1954 Sheldon Road Saint Albans, VT 05478 Dave@vttireonline.com

Leslie A. Cadwell, Esq. Legal Counselors & Advocates, PLC P.O. Box 827 Castleton, VT 05735 lac@lac-lca.com

^Bruce Collopy, *pro se* 157 Swizler Point Fairfield, VT 05455 collopyfamilyfarm@gmail.com

^Sally Collopy, *pro se* 157 Swizler Point Fairfield, VT 05455 collopyfamilyfarm@gmail.com

^Jessica Decker, *pro se* 2 Marcel Drive Saint Albans, VT 05478

^Lance Desautels, *pro se* 2 Marcel Drive St. Albans, VT 05478

^Luc Deslandes, pro se 1914 Sheldon Road, Apt. A Saint Albans, VT 05478 mdandld@comcast.net

^Michelle Deslandes, *pro se* 1914 Sheldon Road, Apt. A St. Albans, VT 05478 mdandld@comcast.net

^Brian Dubie, *pro se* 770 McKenzie Road Fairfield, VT 05455 briandubie@gmail.com (for Swanton Wind LLC)

^Marianne Dubie, *pro se* 1086 McKenzie Road Fairfield, VT 05483 grnmtnmaple@gmail.com

^Mark Dubie, *pro se* 1086 McKenzie Road Sheldon, VT 05483 markddubie@gmail.com

^Penny Dubie, *pro se* 770 McKenzie Road Fairfield, VT 05455 pennydubie@gmail.com

John K Dunleavy Vermont Agency of Transportation One National Life Drive Montpelier, VT 05633 John.Dunleavy@vermont.gov

^Daniel Dunne, *pro se* 1185 Davis Avenue Dunedin, FL 34698 dan.m.dunne@gmail.com

^Nancy Dunne, *pro se* 1185 Davis Avenue Dunedin, FL 34698 nanadd100@gmail.com

^William F. Ellis McNeil, Leddy & Sheahan 271 South Union Street Burlington, VT 05401 wellis@mcneilvt.com

^Edward Ferguson, III, *pro se* 19 Rocky Ridge Road Saint Albans, VT 05478 sarahferguson333@gmail.com

^Sarah Ferguson, *pro se* 19 Rocky Ridge Road St. Albans, VT 05478 sarahferguson333@gmail.com (for Vermont Agency of Transportation)

(for City of Burlington Electric Department)

^Kenneth Fox, *pro se* 1736 Reynolds Road Fairfield, VT 05455 lumar@myfairpoint.net

^Danielle Garrant, *pro se* 1 Tremblay Road Saint Albans, VT 05478

^Ian Garrant, *pro se* 1 Tremblay Road St. Albans, VT 05478

^David A. Goodrich, *pro se* 2717 Nodyne Drive Nashville, TN 37214 xkejagman68@aol.com

^Dennis Hendy, *pro se* P.O. Box 1603 Williston, VT 05495 djhendy1@gmail.com

^Cindy Ellen Hill, Esq. Hill Attorney PLLC 144 Mead Lane Middlebury, VT 05753 lawyerhill@yahoo.com

^Mary Hunter, *pro se* 87 Lebel Drive Saint Albans, VT 05478

^Paula J. Kane, *pro se* 12 Farrar Street Saint Albans, VT 05478-1540

Melanie Kehne, Esq.
Office of the Attorney General
109 State Street
Montpelier, VT 05609-1001
melanie.kehne@vermont.gov

(for Christine Lang) (for Dustin Lang)

(for Vermont Agency of Agriculture, Food and Markets)

Aaron Kisicki, Esq.
Vermont Department of Public Service
112 State Street
Montpelier, VT 05620-2601
aaron.kisicki@vermont.gov

(for Vermont Department of Public Service)

^Judith Luneau, pro se 141 Sweet Hollow Road Sheldon, VT 05483 hillandale@gmail.com

^Patrick Luneau, *pro se* 141 Sweet Hollow Road Sheldon, VT 05483 hillandale@gmail.com

^Sara Luneau-Swan, pro se 141 Sweet Hollow Road Sheldon, VT 05483 hillandale@gmail.com

Owen McClain, Esq. Sheehey Furlong & Behm P.C. 30 Main Street P.O. Box 66 Burlington, VT 05402 omcclain@sheeheyvt.com

^Karen McLaughlin, *pro se* 90 Lebel Drive St. Albans, VT 05478 lkbmclaughlin@comcast.net

^Leo McLaughlin, pro se 90 Lebel Drive Saint Albans, VT 05478 lkbmclaughlin@comcast.net

Joseph S. McLean, Esq. Stitzel, Page & Fletcher, P.C. 171 Battery Street P.O. Box 1507 Burlington, VT 05402-1507 jmclean@firmspf.com (for Green Mountain Power Corporation)

(for Northwest Regional Planning Commission)

^Frank B. Mehaffey, *pro se* 32 Lebel Drive St. Albans, VT 05478

^Kaye Mehaffey, *pro se* 32 Lebel Drive Saint Albans, VT 05478

^Patricia Messier, *pro se* 70 Sholan Road Saint Albans, VT 05478

^Dolores Nichols, *pro se* 15 Rocky Ridge Road St. Albans, VT 05478 doloresN81@comcast.net

^Kevin Nichols, pro se 15 Rocky Ridge Road Saint Albans, VT 05478 doloresN81@comcast.net

^Carolyn Palmer, *pro se* 63 Swanton Hill Road Fairfield, VT 05455

^Clark Palmer, *pro se* 63 Swanton Hill Road Fairfield, VT 05455

^Paula Pearsall, *pro se* 64 Lamoille Terrace Milton, VT 05468-3964 paulapearsall@myfairpoint.net

^Robert Perkins, *pro se* 573 Simone's Road Fairfield, VT 05455 perkinsrp@yahoo.com

^D. Gregory Pierce, *pro se* 12 Farrar Street St. Albans, VT 05478-1540 greg.pierce9@myfairpoint.net ^Gonzalo Pinacho Vermont National Guard Vermont National Guard 789 Vermont National Guard Road Colchester, VT 05446 gonzalo.pinacho.mil@mail.mil

(for Vermont National Guard)

^Todd W. Poirier, *pro se* 1992 Sheldon Road Saint Albans, VT 05478

^Patricia Rainville, *pro se* 1952 Sheldon Road St. Albans, VT 05478

^Jeanne Royer, *pro se* 2066 Sheldon Road Saint Albans, VT 05478-9704 jeanneroyer25@gmail.com

David W. Rugh, Esq. Stitzel, Page & Fletcher, P.C. 171 Battery Street P.O. Box 1507 Burlington, VT 05402-1507 drugh@firmspf.com

^Suzanne Seymour, *pro se* 448 White Camps Road Fairfield, VT 05455 planetmassagevermont@gmail.com

^Annette Smith Vermonters for a Clean Environment, Inc. 789 Baker Road Danby, VT 05739 vce@vce.org

^John A. Smith, *pro se* 1952 Sheldon Road Saint Albans, VT 05478 johna.smith@newtecgroup.net

^Terrance Smith, *pro se* 2070 Sheldon Road Saint Albans, VT 05478 (for Northwest Regional Planning Commission)

(for Vermonters for a Clean Environment, Inc.)

Alison Milbury Stone, Esq. Legal Counselors & Advocates, PLC PO Box 194 Burlington, VT 05402 Alison@lac-lca.com (for Swanton Wind LLC)

^Bradley Stott, *pro se* 4 Marcel Drive Saint Albans, VT 05478

^Curtis Swan, *pro se* 141 Sweet Hollow Road Sheldon, VT 05483 hillandale@gmail.com

^Gilbert Tremblay, pro se 4 Tremblay Road St. Albans, VT 05478 gilmarie@comast.net

^Marie Tremblay, pro se 4 Tremblay Road Saint Albans, VT 05478 gilmarie@comcast.net

Leslie A. Welts, Esq.
Office of General Counsel, Vermont Agency of Natural Resources
1 National Life Drive, Davis 2
Montpelier, VT 05620-3901
leslie.welts@vermont.gov

^Steven Woodward, *pro se* 2040 Sheldon Road Saint Albans, VT 05478 casewood123@gmail.com

^Motion to Intervene pending.

(for Vermont Agency of Natural Resources)